

Meeting No. 6
Time: 6:00 p.m.
Location: Sydenham

Present: Mayor Gary Davison
Councillors, Larry York
David Hahn
Jim Hicks
Allan McPhail
Bill Robinson
Ron Vandewal

Absent: John Fillion
Del Stowe

Staff: Wayne Orr, Clerk-Administrator; Deborah Bracken, Treasurer; Rick Chesebrough, Fire Chief; Alan Revill, Chief Building Official; Mark Segsworth, Public Works Manager; Lindsay Mills, Planning Coordinator; Angela Maddocks, Confidential Secretary

1. Call to Order

Resolution No. 2010-6-01
Moved by Allan McPhail

Seconded by Jim Hicks

THAT the Council meeting of February 16th, 2010 be convened at 6:05 p.m.
Carried.

2. Declarations of Pecuniary Interest –nil

3. Delegations

(a) Budget Deliberations

Council and Department Heads met with Council to discuss the 2010 budget.

Mark Segsworth, Public Works Manager directed Council to Page 15 of the budget package with respect to garbage and recycling. He referred to the sustainable issues and the harmonized garbage service and charge throughout the township. He referred to the September 15th, 2009 decision of Council to reduce the cost of bag tags \$ 2.00 each and to extend the garbage service into Bedford District in September 2010. He stated that the cost for disposal will be shifted to the tax base and reduce the garbage and recycling charge; the household charge will be \$85.00. He noted that the Bedford Reserve for landfill closures is exhausted.

Wayne Orr explained that the \$800,325.00 is the cost for the three existing districts and the costs for four months service in Bedford is factored in to the \$85.00 household charge.

Bill Robinson asked when this had been approved.

Wayne Orr explained that while this includes the extension of service into Bedford, the existing contracts have had to be factored in to this equation.

Ron Vandewal questioned the difference between the 2009 Actual and the 2010 Budget for garbage collection.

David Hahn stated that the costs to Bedford will only be incurred for 4 months.

Ron Vandewal referred to under funded reserves in Bedford and felt \$85.00 was not out of line.

Mark Segsworth stated that the cost to purchase additional blue boxes is included in this fee.

David Hahn stated that \$85.00 was a guess but he thought it should be less than 1/3 of the net cost. He agreed it is better to estimate high.

Mark Segsworth stated that they will have to re-visit the proposed routes and that there will be many challenges to extending the service to Bedford.

Mark Segsworth then referred Council to the "disposal" portion of the budget. He noted that this is the portion that will be reflected on the tax bill.

Allan McPhail referred to the fees for recycling associated with Kingston Area Recycling Corporation and questioned a possible reduction in this fee for 2010.

Mark Segsworth stated that he has reviewed the numbers with KARC but noted that the markets determine the cost.

There was general discussion with respect to the market and the costs for trucking and disposal of tires.

Deb Bracken noted that tire disposal was not budgeted for in 2009.

Mark Segsworth noted that disposal costs will increase based on the assessment.

David Hahn noted that the only big increase is in service for Bedford.

With respect to hazardous waste, Mark Segsworth stated that the plan is to have the township site up and running by mid June. He noted that there will be tenders for the small building that will be constructed on this site.

Jim Hicks asked about staffing for the hazardous waste site.

Mark Segsworth stated that this is a specialized skill that is better to have contracted out. He suggested that the township offer other flexible hours for residents other than Saturday's.

Council then moved on to Page 21 of the Roads Budget.

Mark Segsworth explained that they had shifted activity to the road construction within the maintenance in effort to try and reduce reserves.

Allan McPhail was concerned with the maintenance budget. He referred to brushing and asked if the manpower was not available to complete these tasks.

Mayor Davison asked if the brushing was physical or mechanical.

Mark Segsworth stated that it has been done both ways.

David Hahn noted that with winter control it is difficult to determine the excess going to reserves for the next year.

Ron Vandewal questioned the animal disposal and asked if this was mostly manpower. He felt that there should not be a charge for this as employees are already being paid.

Bill Robinson stated that in Portland District all employees carry a shovel in their trucks.

Deb Bracken explained that every item is charged out and that financial reporting still requires these items to be broken down this way. She noted that this justifies the expense and provides a tracking device for expenses.

Wayne Orr explained that salaries are managed by the activity and shows what is being accounted for.

David Hahn agreed with this process and noted that it gives administration a chance to better manage their budget.

Larry York stated that there is no crystal ball and that all we can do is estimate.

(b) John McDougall, Physician Recruitment – Verona

John McDougall introduced Jim Lansdell and Don Coleman who are also involved in the physician recruitment. He circulated copies of their plan with respect to physician recruitment in Verona (copy attached to minutes). He explained that their intent is to purchase the clinic in Verona in hopes of providing an incentive and potential expansion of the clinic to attract physicians to the area. He stated that they will be accepting donations however donors want to have some security so they would like the township to manage the funds. He requested that South Frontenac provide underwriting of \$250,000.00 for this project.

David Hahn commended the Verona Community Association for their efforts and recognized that health service is a fundamental part of a community. He felt Council should support this initiative and asked that staff provide a report on underwriting this project and what impact it may have on reserves. David Hahn noted that hospitals seek the financial support of municipalities and communities and this is a similar situation.

Ron Vandewal stated that Council needs to try and help and suggested that the help could be in the reduction of interest rates. He cautioned however that council needs to be careful as this type of assistance would open a flood gate for the same types of requests.

Bill Robinson recognized this dilemma and the need to help. He felt that the township should do what we can to help for the community.

Allan McPhail supported the concept but was concerned about the legalities and ownership of properties. It was recognized that the VCA is a committee of Council.

Jim Hicks asked if \$200,000.00 was the confirmed price and if the inside equipment was included.

John McDougall stated that this was a real estate value and inside equipment will be the responsibility of the new physician.

Wayne Orr stated that there may be similar requests made in the future. He suggested that Council consider a policy statement and discuss criteria for supporting these requests.

Mayor Davison thanked John McDougall for the presentation and recognized the need for physician recruitment in Verona. He agreed that Council should support this initiative.

(c) Lauren Forrester, CRCA- Drinking Water Source Protection

Lauren Forrester provided an update on the Drinking Water Source Protection Plan. She noted that the terms of reference were completed in May 2009. She

noted that the Ministry of Environment approvals are still needed which resulted in a delay until the fall of 2010. Risks and general water quality were a priority in this study. She indicated that they will be contacting landowners to assess the vulnerable areas. The draft assessment report will be available in the spring of 2010 at which point they will be relying more on municipalities. She noted that landowners will be eligible for funding for items such as well improvements and septic upgrades.

Larry York inquired about the testing that had been done.

Ron Vandewal referred to agriculture uses and the reference to animal contamination. He noted that not every farm has livestock.

Lauren Forrester explained that initially they had to make assumptions but this will be clarified with the follow up contact with landowners.

4. Public Meeting

Resolution No. 2010-6-02

Moved by Jim Hicks

Seconded by Allan McPhail

THAT a public meeting be held to discuss planning matters related to:

- Proposed Zoning By-law Amendment Z-10/01, Concession X, Part Lot 16, Loughborough District, (Shales)
- Proposed Zoning By-law Amendment Z-10/02, Concession V, Part Lot 6, Portland District, (Lambert) Carried.

(a) Z-10/01- Shales

Lindsay Mills stated that this amendment would rezone a 6.5 acre area proposed new waterfront lot to recognize that it is for residential purposes accessed by a public road and is a condition of Consent Application S-58-09-L. He stated that the application meets all the requirements of the Conservation Authority who were concerned that the new lot line should not be aligned where it would divide a wetland.

Jim Hicks questioned the building on the property and if it was used to access the island.

Lindsay Mills stated no.

Mayor Davison questioned the long pie shape piece that was cut out of the main parcel.

There were no other comments from Council. There were no comments from the public.

(b) Z-10/02 - Lambert

Lindsay Mills explained that this application will change the zoning to recognize that the property will have frontage on Alton Road of only 20 metres. He stated that it is important to not close off the frontage on the north and to leave the 20 metre wide strip. He noted that little is changing on the ground in consideration that the access to the property is by way of Peters Road at the south end and this access is not proposed to be altered and by retaining access to Alton Road, future development options are maximized. He also noted that there is a limited quantity of water in this area.

Jim Hicks questioned further development on this parcel of land.

Lindsay Mills stated that any further development would be a small scale plan of subdivision which would also be dependent on a hydro geological study.

There were no further comments from Council.

There were no comments from the public.

Resolution No. 2010-6-03

Moved by Allan McPhail

Seconded by Jim Hicks

THAT an opportunity having been provided to discuss planning matters, that the public meeting be closed.

Carried.

5. Approval of Minutes

(a) Minutes of the Committee of the Whole - January 26th, 2010

Resolution No. 2010-6-04

Moved by Allan McPhail

Seconded by Jim Hicks

THAT the Committee of the Whole Meeting minutes of January 26th, 2010 be approved.

Carried.

(b) Minutes of the Council Meeting – February 2nd, 2010

Resolution No. 2010-6-05

Moved by Allan McPhail

Seconded by Jim Hicks

THAT the Council Meeting minutes of February 2nd, 2010 be approved.

Carried.

(c) Minutes of Committee of the Whole – February 9th, 2010

Resolution No. 2010-6-06

Moved by Allan McPhail

Seconded by Jim Hicks

THAT the Committee of the Whole meeting minutes of February 9th, 2010 be approved.

Carried.

(d) Minutes of Special Council – February 9th, 2010

Resolution No. 2010-6-07

Moved by Allan McPhail

Seconded by Jim Hicks

THAT the Special Council meeting minutes of February 9th, 2010 be approved.

Carried.

6. Business Arising - nil

7. Reports Requiring Action

(a) Accounts

Ron Vandewal questioned Page 43 of the Accounts Payable Voucher with respect to “lawyer excess process”.

Deb Bracken explained that the profits from tax sales go to the courts and the township has to apply to get that money back.

Resolution No: 2010-6-08

Moved by David Hahn

Seconded by Allan McPhail

THAT Council approve the payment of the Accounts Payable Voucher dated February 11th, 2010 in the amount of \$708,724.10. Carried.

(b) Review of Township Initiated Zoning By-law Amendment – Ambulance Base

Lindsay Mills reminded Council that this by-law had been given first and second reading but third reading was deferred pending the reference plan being registered.

See By-law 2010-02

(c) Report from Lindsay Mills, Planning Coordinator, re: Matias Subdivision – Fire Hall Block

Lindsay Mills stated that the township could have a right to purchase option with a two year limit from the date the subdivision is registered.

Ron Vandewal questioned the developer donating property if there is a two year purchase option.

Lindsay Mills stated that the township could accept the full parkland fee of 2% then some portion could be given back to the developer. He stated that he would like the numbers in place before the subdivision is registered as the block they have proposed for the township is not the best lot in the plan.

Larry York referred to the lot that is accessed by Davidson Road. He felt that the original intent was for this lot to be a gift.

Wayne Orr stated that the developer is under pressure to move forward. Acknowledging the 2% parkland, he felt that two years would give the municipality time to evaluate their requirements. He was concerned with accepting the land if the township is not going to make use of it given the limited road frontage.

Ron Vandewal stated that it is not a gift if the lot is in lieu of parkland. He felt the lot is one which the developer has challenges with.

Lindsay Mills stated that it was not discussed as “in lieu” of parkland.

Larry York suggested that this lot may be a good place to store equipment for the roads department.

David Hahn agreed with Ron Vandewal in that no offer of purchase is complete without an amount, parkland could be 2% or 5%. He noted that the township does not have to take the lot.

Bill Robinson agreed that the key word is “gift”.

Wayne Orr asked what the time line is for the developer.

Lindsay Mills confirmed the date of March 2nd.

Allan McPhail referred to the aspect of the day before registration occurs.

Wayne Orr stated that there still would be a parkland requirement.

**Resolution No. 2010-6-09
Moved by Allan McPhail**

Seconded by David Hahn

THAT the Township of South Frontenac agrees to incorporate a clause into the draft conditions of approval and in the final subdivision agreement for the Matias Business Park development that gives the Township a two year option to

accept land within the development as identified on a reference plan and that the option be included in an agreement registered on the title of the subject land.
Carried.

(d) Report from Wayne Orr, Clerk-Administrator, re: Notice of Motion – Growth Pressures.

Allan McPhail stated that he was concerned that Council is not looking at growth in the township and he felt there are steps needed to provide direction as the issues involved with growth. He suggested that a Planning Committee might be appropriate to address growth within South Frontenac.

Ron Vandewal stated that most concerns have been taken care of. He stated that development is addressed through traffic studies etc. He stated however that the growth aspect for the water system has not been determined.

David Hahn stated that he has spoken in favour of this type of study in the past. He felt that while Council assesses incremental growth there is a need to look in advance of step by step proposals. He felt the water system should be utilized more and that it was appropriate to look at growth on a larger scale.

Mayor Davison referred to the traffic study initiative of the Public Works Manager. He stated that he recognized where the pressure from residents is coming and that Council has asked the applicant for more studies etc than what has been required by other developers.

Allan McPhail stated that this is not a motion intended just for Sydenham but for South Frontenac as a whole. He felt that Council needs to be more educated on all aspects of growth and that a baseline for proper decisions is needed.

Bill Robinson felt that the township has staff to determine the needs and did not agree with supporting this motion.

Ron Vandewal stated that he does not support a full blown study. He noted that Council has accepted the defined water service area.

Allan McPhail noted that the Official Plan has not yet been finalized.

David Hahn asked Lindsay Mills if he thought there was value in looking at other policies on growth pressures.

Mark Segsworth stated that there are concerns with respect to the Rutledge Road corridor.

Lindsay Mills stated that there is one proposed subdivision within the Sydenham area that could be delayed to address growth pressures. However he noted that it would be a more involved study for all of South Frontenac than just for Sydenham.

Allan McPhail stated that the process could be an education tool for Council to better understand and address future development.

Mayor Davison felt that a study should look at all of South Frontenac.

Ron Vandewal stated that he does not support delaying any development. He stated that the township has a planner, the county has a planner plus everything is peer reviewed and there are already checks and balances in place. He stated that the final decision on development is not made by Council.

Bill Robinson thought it was a good idea to have township staff providing reports to simplify the process.

Larry York suggested that this be deferred until the next meeting.

A recorded vote was taken.

Resolution No. 2010-6-10

Moved by Allan McPhail

Seconded by Jim Hicks

THAT further to the Notice of Motion, Council requests the administration to investigate and report back to Council on how the issues associated with growth pressures can be best addressed and in comprehensive way that may help to minimize the future friction among residents and proponents of development.

Carried.

RECORDED VOTES

	YES	NO	ABSTAIN
J. Fillion			Absent
D. Hahn	√		
J. Hicks	√		
A. McPhail	√		

	YES	NO	ABSTAIN
B. Robinson	√		
D. Stowe			Absent
R. Vandewal		√	
L. York		√	
G. Davison		√	

(e) Canada Day Celebrations– Funding for fireworks display

This item was an addition to the agenda as there was a deadline of February 28th to apply for the funding.

Resolution No. 2010-6-11

Moved by David Hahn

Seconded by Allan McPhail

THAT Council approves the grant application to Festival Canada on behalf of the various Recreation Committees for their July 1st Canada Day Celebration fireworks display.

Carried.

8. By-laws

Resolution No. 2010-6-12

Moved by Allan McPhail

Seconded by David Hahn

THAT the following by-laws be given first and second reading:

- By-law 2010-12, being a by-law to amend By-law 2003-75, as amended, to rezone lands from Rural (RU) Zone to Waterfront Residential (RW) Zone, Part Lot 16, Concession X, District of Loughborough
- By-law 2010-13, being a by-law to amend By-law 2003-75, as amended, to rezone lands from Rural (RU) Zone to Special Rural (RU-41) Zone, Part Lot 5, Concession 5, District of Portland
- By-law 2010-14, being a by-law to provide for an interim tax levy; payment of taxes; to provide for penalty and interest of 1.25% on tax arrears per month

Carried.

(a) By-law 2010-02

Resolution No. 2010-6-13

Moved by David Hahn

Seconded by Allan McPhail

THAT By-law 2010-02, being a by-law to amend By-law 2003-75, as amended, to rezone lands from Special Urban Industrial (UI-3) Zone to Special Community Facility (CF-4) Zone, Part Lot 4, concession IV, District of Loughborough, be read a third time, signed and sealed this 16th day of February 2010.

Carried.

(b) By-law 2010-12

Resolution No. 2010-6-14

Moved by Allan McPhail

Seconded by David Hahn

THAT By-law 2010-12, being a by-law to amend By-law 2003-75, as amended, to rezone lands from Rural (RU) Zone to Waterfront Residential (RW) Zone, Part Lot 16, Concession IX, District of Loughborough, be read a third time, signed and sealed this 16th day of February 2010.
Carried.

(c) By-law 2010-13

**Resolution No. 2010-6-15
Moved by Ron Vandewal**

Seconded by Bill Robinson

THAT By-law 2010-13, being a by-law to amend By-law 2003-75, as amended, to rezone lands from Rural (RU) Zone to Special Rural (RU-41) Zone, Part Lot 5, Concession V, district of Portland, be read a third time, signed and sealed this 16th day of February 2010.
Carried.

(d) By-law 2010-14

**Resolution No. 2010-6-16
Moved by Bill Robinson**

Seconded by Ron Vandewal

THAT By-law 2010-14, being a by-law to provide for an interim tax levy, payment of taxes; to provide for penalty and interest of 1.25% on tax arrears per month, be read a third time, signed and sealed this 16th day of February 2010.
Carried.

9. Reports for Information

(a) Mark Segsworth, Public Works Manager – 5 Year Capital Plan

Mark Segsworth referred to the 5 Year Capital Plan that was distributed to Council which outlined the proposed financing for the roads program. He stated that there is a need to significantly increase funding for this next year. He noted that we will have to incorporate the PSAB evaluation and that the value of roads and bridges is significant. He stated that there is a need to address a potential shortfall in funding as we have to maintain the condition of our road assets.

Wayne Orr explained that the draft budget was palatable this year due to drawing down from reserves. He stated that Council will have to look at taxation increases as it is a significant challenge to fund this program.

Ron Vandewal stated that he agreed with taking some money out of reserves but the next Council will have a challenge to prepare a budget without significant increases. He stated that healthy reserves are necessary.

Allan McPhail questioned the redistribution of funds throughout the districts as a more effective way to direct funding where it is needed.

Mark Segsworth stated that funding has been based on geographic districts and peak demands on roads in seasonal areas. He stated that there are serious deficiencies with road widths and drainage. He stated that \$4.7 to 5.0 million is not too much to be spending in order to prevent deterioration of existing roads.

David Hahn stated that he is concerned with taking money out of reserves. He recognized that the reshaping of waste management could raise taxes but that there is a need to look at efficiencies and cost savings. He noted that development creates pressure on roads and that we have to fund this type of growth.

Larry York referred to the varying lifespan of roads and if this was built into the equation.

Mark Segsworth stated that lifespan is not factored in. He noted that there is a lifecycle to roads but he is looking at ways to extend the life of roads.

Bill Robinson felt that Council can only go so far with taxation. He stated that we are not building the 401 and he does not like 5 or 10 year plans. He felt a 3 year plan is a more common sense approach.

Mayor Davison referred to Sydenham Road and due to the process used; we were able to do the whole road instead of 4 kilometres.

Ron Vandewal referred to the Fire Hall Study and if we accepted the recommendations, we would not be able to fund from taxation or we will soon have to impose a 10 percent increase.

David Hahn stated that the new Council will have to look at the whole picture.

(b) 2010 Budget – Proposed – Reserves and Reserve Funds

Council was directed to include these pages with their complete budget package.

10. Information Items - nil

11. New Business

(a) 2010 Budget Discussions (continued)

Council resumed their budget discussions from earlier in the meeting.

Allan McPhail asked if the 1/3 funding for Battersea Road and Desert Lake Road were included in the budget.

Wayne Orr confirmed that the funding was included.

David Hahn felt it was legitimate as a one time deal to finalize projects as long as it is only being done once.

Mark Segsworth was concerned with the challenges and the requirements to invest in infrastructure as this is not sustainable. He stated that there is a need to compensate for the loss of funding.

Ron Vandewal felt that if a 2.2 % increase was the goal, then all department budgets should be looked at. He stated that he did not agree with going backwards and felt that Council should not go below the previous years increase. He noted that either tax rates have to be increased or services cut.

(b) Ron Vandewal referred to a concern he had received from a taxpayer with respect to the Health Unit inspecting the Farmer's Market in Verona. He noted that they have hired two health inspectors who appear to be aggressive.

12. Committee Minutes

Ron Vandewal questioned the ability of Recreation Committee's to make donations. He asked for clarification on this matter.

Resolution No. 2010-6-17

Moved by Ron Vandewal

Seconded by Bill Robinson

THAT Council receives the Committee minutes of various Township Committees of Council as presented at the February 16th, 2010 meeting:

- (a) Minutes of the Storrington District Recreation Committee meeting held September 21st, 2009, Minutes of the Storrington District Recreation Committee meeting held October 19th, 2009**

- (b) Minutes of the Storrington District Recreation Committee meeting held November 23rd, 2009
 - (c) Minutes of the Sydenham Water Advisory Committee meeting held January 19th, 2010
- Carried.**

13. In-Camera - nil

14. Confirmatory By-law

Resolution No. 2010-6-18
Moved by Bill Robinson

Seconded by Ron Vandewal

THAT By-law 2010-15, a by-law to confirm generally previous actions of the Council of the Township of South Frontenac, be read a first and second time this 16th day of February 2010.

Carried.

Resolution No. 2010-6-19
Moved by Ron Vandewal

Seconded by Bill Robinson

THAT By-law 2010-15, being a by-law to confirm generally previous actions of the Council of the Township of South Frontenac be read a third time and finally approved this 16th day of February 2010.

Carried.

15. Adjournment

Resolution No. 2010-6-20
Moved by Bill Robinson

Seconded by Ron Vandewal

THAT the Council meeting of February 16th, 2010 be adjourned at 9:00 p.m.

Carried.



Mayor

Clerk-Administrator